POLS 318: Theories of IR
Lecture 21 (10.31.2021):
Coercion, compellence and military power

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## Overview

- Quick review
- Using Military Power
- 3 Coercion and Military power
- Airpower and nonstate actors
- 5 Extra Material

### Review

#### What we covered last meeting?

- Deterrence, Reputation, resolve.
- Success in deterrence military or political?
- Credible threat and costly signals in deterrence.
- Reputation does it matter in IR?
- Whose reputation leaders and early interactions.
- Resolve willingness to persist in action.

Questions?? Email me!

### Introduction

#### Using military power

- A foreign policy tool common for most states.
- Can be more useful for some goals than others.
- 4 general categories: defense, deterrence, compellence and swaggering.
- Few can implement all these goals with their military.

### (1) Defense

- Deployment of military to accomplish:
  - Ward-off and attack.
  - 2 Minimize damages to oneself.
- Target rival military.
- A preventive attack sustain capabilities advantage.

### (2) Deterrence

- Deploy military forces to prevent adversary from taking a certain action.
- The threat of retaliation.
- Threat of military power  $\rightarrow$  primary tool of deterrence.
- ullet Carry-out the threat o failure of deterrence.

### (3) Compellence

- Deployment of military to accomplish:
  - Stop adversary actions.
  - Porce rival to an action she has yet to initiate.
- Active  $\rightarrow$  use military power.
- ullet Passive o display costs for rival who ignores demand.
- Deterrence = Compellence??
- Challenge of achieving successful compellence.
- Demand has intangible implications.

## (4) Swaggering

- Limited use.
- Enhance national pride or leader personal ambitions (global or domestic incentives).





### Coercion (Pape 1992)

- Alter behavior by manipulating a rival's costs and benefits from attack decision.
- Coercion using various tools:
  - Economic sanctions.
  - Diplomatic pressure, isolation.
  - Use military force.
- Failed coercion:
  - Halt coercion prior to securing concessions.
  - 2 No concessions despite persistent coercion.
  - Imposing demands after military victory.



## Coercive Air Power

Gulf war (1991); Balkans (1999); Afghanistan (2001); Iraq (2003)



## Coercive Air Power

#### MAIN PUZZLE:

Does air power help accomplish political objectives?

- Useful against military targets, not civilians.
- Aerial attacks persist until coercive demands met.

### Horowitz and Reiter (2001)

- A political angle target regime and demands presented.
- Democratic regime:
  - Coercion is more effective  $\rightarrow$  sensitive to casualties.
  - Use air power less risk for military forces.



## Air Power - Successful Coercion

#### (1) Aerial Campaign type

- ullet Denial o target military forces.
- Success: destruction of means to muster military resistance.
- ullet Punishment o target civilians and infrastructure.
- Pressure public to influence politicians to accept coercive demands.
- Challenges to punishment strategy:
  - Economic and political system adapt (substitution and stockpiling).
  - 2 Morale shift to 'rally around the flag'.



### Air Power - Successful Coercion

#### (2) Regime Type

- Aerial attacks → pressure public to push government to alter behavior.
- The role of domestic institutions democratic leaders are more sensitive to public pressure.
- Autocrats  $\rightarrow$  not beholden to public demands.
- Yet...
- Public 'rally' behind the leader (especially in democracies once conflict began).

### Air Power - Successful Coercion

### (3) Coercer demands

- Type of demands and success of coercion.
- High demands overthrow gov't, unconditional surrender.
- Costs of high demands ≫ costs of air attacks.



# Coercion and Air power

### Horowitz and Reiter (2001)

- Data: Coercive attacks with airpower (1917-1999).
- Main results:
  - Success rate of 36%.
  - Success more likely facing military vulnerability.
  - **3** High demands  $\rightarrow$  lower success odds.
  - Successful coercion versus democracies.

# Coercive Air power

### A duration question (Allen 2007)

- Identify the conditions to end the aerial campaign.
- Domestic institutions constrain leaders.
- How?
  - Political competition, survival and public opinion.
  - 2 Information flow -expose misuse of military force

# Coercive Air power

#### Democracies and air coercion

- Shorter aerial campaigns than autocrats.
- Why?
- Pressure from rising costs (human, financial, political).
- Democratic target → concede faster, why?
- 'Rally effect' is short-lived, pressure to end conflict.
- $\bullet$  Democracy  $\to$  more resolved, so attacker concede and conflict is shorter.

# Coercive Air power

## **Duration (Allen 2007)**

- Denial strategy → Shorter conflict.
- $\bullet$  Attacks on democracy  $\to$  shorter (resolved and attacker concedes).
- Attacks by democracy → shorter (leaders concern about rising costs).
- Success in coercion  $\rightarrow$  diverse military tools (beyond aerial power).

## Airpower prominence

#### **Background**

- Expanded use of air power facing nonstate actors.
- Inefficiency of targeting civilians.



# Insurgency Warfare

#### Main features

- Asymmetry: state has clear material advantage.
- Rebels avoid large-scale direct conflict with the state.
- Importance of civilian population:
  - Organize civilians in countryside for support and recruitment.
  - Support network for insurgents.
  - Hiding locations, supplies, recruits.
- How insurgents control population?
- Violence and threats ensure compliance.



### Kocher and Pepinsky (2011)

- Aerial bombardments as counterinsurgency tactic.
- Coerce insurgents in Vietnam.
- The challenge of measuring success.
- Does aerial attacks affect insurgents ability to consolidate power?

- Discriminate and indiscriminate attacks.
- Aerial attacks → indiscriminate.
- Success is more likely using discriminate/selective strategy.
- Extended violence (indiscriminate) → civilians cannot 'separate themselves' from militant and stay safe.
- Reduce incentives to join rebels.

#### Context - Vietnam

- Focus on Vietcong forces, not North Vietnam army.
- Target South Vietnam and Ho-Chi Minh trail.



### Kocher and Pepinsky (2011)

- Data: micro-level geographic location and bombing sorties.
- Civilian population proximity 23% live 3km of strike areas.

▶ MapVietnam

#### Results:

- Aerial bombing was counterproductive.
- ullet More attacks o downstream control by Vietcong.
- Negative effect on government or rebel controlled areas.

### Toft and Zhukov (2012)

• Coercion of rebel forces using air power.



### Toft and Zhukov (2012)

- Assess common strategies (denial and punishment).
- Succeed in preventing diffusion of violence.
- Data: strategy employed and insurgents attacks (2000-2008).

#### Results

- Denial strategy suppress new cases of violence.
- Punishment has a strong inflammatory effect. Simulated Analysis

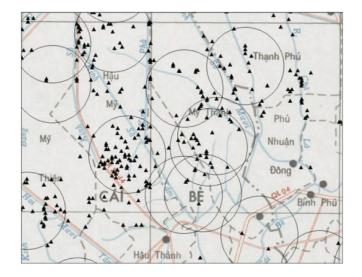
# Recommended readings

More studies on deterrence, reputation and resolve:

- Allen, Susan Hannah, and Carla Martinez Machain. (2019). "Understanding the impact of air power." Conflict management and peace science 36, 5, 545-558.
- Shield, Ralph. (2018). "The Saudi air war in Yemen: A case for coercive success through battlefield denial." *Journal of Strategic Studies* 41, 3, 461-489.
- Hultman, Lisa, and Dursun Peksen. (2017). "Successful or counterproductive coercion? The effect of international sanctions on conflict intensity." *Journal of Conflict Resolution* 61, 6, 1315-1339.



## Aerial Bombing - South Vietnam 1969





# Airpower strategies - Simulated data

